

Republika ng Pilipinas KAGAWARAN NG KATARUNGAN

Department of Justice Manila

MINUTES OF OPENING AND EVALUATION OF BIDS (VIRTUAL) FOR THE PROJECT:

PROCUREMENT OF SINGLE CARPETA SYSTEM ENHANCEMENT

8 OCTOBER 2020; 10:00 a.m.

PARTICIPANTS:

Bids and Awards Committee:

SSC Rosario Elena A. Laborte-Cuevas - Vice-Chairperson

Director Liza B. de Leon - Member
ASP Alejandro C. Daguiso - Member
Director Maria Luisa DV. Olitoquit - Member
Director Maria Elisa B. Germar - Member

Atty. Jo-ann R. Alcid - Member

BAC Technical Working Group:

Director Maria Charina Buena-Dy Po - Head

Director Rodolfo C. Florentin - Member Atty, Rainito Roi C. Atis - Member

Atty, Jamir A. Bayot - Member

Atty. Monique Camille Z. Noa - Member Ms. Corazon M. Consunji - Member

Ms. Magie T. Pascual - Member

END-USER:

Ms. Anna Hernandez

Mr. Flor Ortega

Mr. Justine Dane Vallar

COA Representative/Observer:

Mr. Dronel Martin

Asec Padilla's Office:

Ms. AJ Sanchez

Procurement Management Division:

CAO Editha D. Cruz Mr. Fernando T. Paulo, Jr. Ms. Mirasol Sumadsad Mr. Johnwyn Angulo

Bidders present:

- 1. Appcentric Solutions, Inc. Ms. Mary Grace Carolino
- 2. SVI Software Services Corporation Mr. Martin Perfecto
- 3. Microbase, Inc. Joint Venture with Ideyatech, Inc. Mr. Jorge Pasicolan & Mr. Allan Tan

PRELIMINARIES:

The BAC Meeting *via Google Meet* was called to order at 10:00 a.m. by Vice-Chairperson Senior State Counsel Rosario Elena A. Laborte-Cuevas, who presided the meeting. Agenda items and discussions/agreements that transpired are as follows:

Two (2) Supplemental Bid Bulletins (SBB) were issued for this project, the first was issued on 23 September 2020 on the revised updated file guide, and the second was issued on 1 October 2020 for the postponement of the opening of bids from 6 October 2020 to 8 October 2020.

Approved Budget for the Contract (ABC) – P4,800,000.00 Delivery Period - Completion, delivery, inspection and acceptance by 30 June 2021

AGENDA	DISCUSSIONS/AGREEMENTS
Opening and Evaluation of Bid Documents	CAO Edith: Three (3) bidders bought bid
for the Project: Procurement of Single Carpeta	documents for this project. Two (2) bidders
System Enhancement (SCSE).	submitted their bids manually while third bidder submitted its bid docs on line.
	The Chairperson instructed the TWG to proceed with the opening of the envelopes.
	Atty. Jamir A. Bayot (Atty. JAB) proceeded with the opening of the envelope containing the bid documents of the first bidder–SVI Software Services Corporation (SVI).
	While conducting a preliminary evaluation & examination of the technical submission of SVI, Atty. JAB manifested that the bidder did not submit a separate sheet which indicates that the

Joint Venture Agreement (JVA) is not applicable. Vice-Chairperson: Let us hear from the representative of SVI, Mr. Perfecto.

Mr. Perfecto: Yes, Ma'am, we did not submit the said document.

Director Dy Po: It appearing that there is no submission of the required document under Item (e) in the checklist of requirement. It is respectfully moved that the submission of SVI be considered as non-compliant.

Vice-Chairperson: There being a recommendation from the Bids and Awards Committee (BAC) – Technical Working Group (TWG) to consider the submission of SVI as non-compliant, do I hear any objections? There being none, we can now proceed with the

opening of the submission of the second bidder.

Atty. JAB proceeded with the opening of the

envelope containing the bid documents of the second bidder-Appcentric Solutions, Inc. (APPCENTRIC).

Atty. JAB: After conducting a preliminary evaluation of the submission of the Technical Components, it appears that **APPCENTRIC** is compliant with the requirements.

Atty. JAB proceeded with the opening of the bid documents which were submitted online by the third bidder — Microbase, Inc., Joint Venture with, Ideyatech, Inc. (MICROBASE).

While conducting a preliminary evaluation and examination of the technical submission of MICROBASE, Atty. JAB stated that, with respect to the submission of the Statement of Single Largest Completed Contract (SLCC), which is found in the checklist of requirements under Item (c), the bidder instead submitted a copy of a contract.

Vice-Chairperson: We will take note that the bidder did not submit a SLCC, but we will proceed with the checklist of all the documents.

Atty. JAB: With respect to the technical proposal of MICROBASE, it appears to be compliant with the requirements. However, there is an observation regarding the JVA. Director Florentin had observed that under Item (e) of our checklist of requirement, it is stated that, "Each partner of the joint venture shall submit their respective PhilGEPS Certificates of Registration. In this case, only MICROBASE submitted the said requirement.

Mr. Pasicolan: Please continue browsing, the PhilGEPS Certificate of Registration of Ideyatech, was attached in the file.

After browsing the rest of the file, Atty. JAB finally found the said document.

Atty. JAB: There being no issue with respect to the eligibility requirements submitted, except for the SLCC, it appears that MICROBASE is compliant. Going back to the requirement of submission of the SLCC, the bidder only submitted a copy of the contract itself and not a statement.

Vice-Chairperson: May we ask MICROBASE if they submitted a SLCC?

Mr. Allan Tan: Upon checking our files, we were unable to submit a SLCC, for your reconsideration.

Vice-Chairperson: Let it be put on record that it is the manifestation of Mr. Allan Tan, a representative of MICROBASE, that their SLCC is the contract itself, and is asking for a reconsideration. Can we get the view of the BACTWG?

Director Dy Po: Considering that the checklist of

requirements provides for the statement itself and the contract will just be considered as the supporting document, it is my humble opinion that there is no compliance with the requirement of the checklist. Specifically because, a statement categorically provides the fact that a particular contract is the SLCC. The contract cannot speak for itself because that is tantamount to speculation. There has to have a statement.

Mr. Tan: For your reconsideration Ma'am, because we were unable to find a sample of the form of the SLCC in the bid docs.

Vice-Chairperson: There is a statement from the representative of MICROBASE, that there was no sample form that was attached to the bid docs. PMD please check the bid docs that was provided to the bidders.

Atty. JAB: The bidder was able to provide and submit the Statement of Ongoing Contract together with its supporting documents. In the SLCC, they only submitted the supporting documents.

CAO Edith: The PMD was able to provide a complete set of bid docs to all the bidders.

Vice-Chairperson: Can we get the views of other BAC members with regard to the recommendation of the TWG?

Director German: I agree with Director Dy Po, because the contract itself cannot replace the statement of the SLCC.

Director De Leon: If the SLCC is included in the checklist of requirements, then it should be included in the submission.

ASP Daguiso: Just to be consistent with our rulings in the past, if there is nothing to report on that particular document, I'm inclined to join the view of Director De Leon.

Director Olitoquit: As per checklist, it is a requirement to submit the said statement. However, if we failed to provide the necessary form, we can consider the request for consideration of the bidder. PMD, did we provide the bidders with a sample of the statement or the bidders should provide it by themselves?

CAO Edith: Item No. 8 of the Sworn Omnibus Statement provides that the bidder is aware of and has undertaken the following: (a) "carefully examined all the bidding documents". Forms are available in the Philippine Bidding Documents.

Director Olitoquit: If that's the case, then the bidder is not compliant with the requirements.

Director Alcid: There is a recommendation from the TWG, so we will have to go with their recommendation, anyway the bidder can file a motion for reconsideration.

Vice-Chairperson: Being the Chairperson for this meeting, I'm not required to make a vote. I will make a vote only if there is a tie. Since there was already a majority voice from the members of the BAC, although I may have a different point of view, the findings of the BAC as a collegial body is that to uphold the recommendation of the TWG to consider the submission of MICROBASE as not compliant. Any bidder for that matter can submit its motion for reconsideration on the decision of the BAC.

We can now proceed with opening of the second envelop.

Atty. JAB proceeded with the opening of the second envelop which is the financial proposal.

Opening of the second envelope-Financial Components:

1. Appcentric Solutions, Inc. - (P3,705,000.00) – In words- Three

Million Seven Hundred FiveThousand Pesos Only.

Vice-Chairperson: The submission will be subject to post-qualification in order to determine whether the bidder concerned complies with and responsive to all the requirements and conditions specified in the bidding documents and it shall be notified to submit the required documents.

Other matters:

Obligation of Projects for 2019 & 2020 Budget Appropriations

For the information of the BAC and PMD, our budget for 2019 which is continuing up to 2020 should only be obligated until 31 December 2020. All bidding processes should be done by that time. The delivery period for the non-infrastructure projects is only until 30 June 2021, while the infrastructure projects is until 31 December 2021. When we say 30 June 2021, it means that a project should be delivered, accepted and inspected on that said date, unless otherwise, the DBM will have another issuance for that matter.

Vice-Chairperson: PMD, do we still have more remaining procurements for this year?

CAO Edith: Yes, Ma'am. The following projects are all lined up for procurement this year:

- Improvement of DOJ Academy at Clark, Pampanga – waiting for the submission of the duly signed purchase requestfrom the end-user:
- Procurement of office furniture & fixtures (several end-users) – two (2) failed biddings;
- Procurement of office furniture & fixtures (NPS-as end-user) – For finalization of technical specifications;
- Office of Cybercrime (OOC) waiting for the submission of signed Purchase Request;
- 5. Procurement of office supplies &

- consumables not available in the Procurement Service (PS);
- 6. IACAT waiting for the submission of the technical specifications.

Vice-Chairperson inquired from Director Germar if the Office of the Secretary is going to issue a Memorandum with regard to her earlier manifestation of the 2019 & 2020 appropriations.

Director Germar: Yes, Ma'am

Vice-Chairperson: We have to have a schedule for all the projects which were lined up for bidding.

CAO Edith: Yes, Ma'am, we are just waiting for the submission of the Purchase Requests.

Vice-Chairperson: We should maximize our time for the scheduled bidding because we are running out of time. Is it possible to combine the bidding projects of the two (2) end-users into just one (1) schedule date?

CAO Edith: Last week, I instructed Mr. De Vera to combine the two (2) projects Ma'am, but according to him, it would be difficult. Is it okay Ma'am if we are just going to bid them separately?

Vie-Chairperson: Yes, we can. It shall not be considered as splitting of contracts, as long as they are both public bidding. We should bid them immediately, considering that we had already two (2) failed biddings.

CAO Edith: Today or tomorrow Ma'am, we should be able to finalize the technical specifications of the projects of the two (2) failed biddings.

Vice-Chairperson: What are you finalizing?

CAO Edith: We still have to include the items requested by Asec Ty, Ma'am. These items were

included in the recently approved SAPP.

Vice-Chairperson: When was the last time we held a failed bidding?

CAO Edith: I cannot recall Ma'am.

Vice-Chairperson: You can no longer remember because that was a long time ago.

CAO Edith: Ma'am, at first, we revised the ABC. After that, instead of waiting for the end-users to do their PPMP, we decided that we will just do it for them and have it signed by their officials to shorten the process. Afterwards, we included them in the SAPP for approval.

Vice-Chairperson: Can we conduct a pre-bid for the two (2) failed biddings next week?

CAO Edith: Not yet Ma'am, because we are still in the process of finalizing the technical specifications of the items of NPS.

Vice-Chairperson: Can we issue a SBB for the two (2) failed biddings within this week? Make sure that we will finish all the bidding projects within this year.

CAO Edith: Yes, Ma'am. Our only problem is the failure of some end-users to submit their technical specifications and Purchase Requests. PMD has also reminded Ms. Ann & Director Florentin for their Early Procurement Activities (EPA).

Vice-Chairperson: Make sure that we will bid the Janitorial & Security services by November 2020 to avoid an extension by January 2021.

Director Florentin: Yes. Ma'am.

CAO Edith: Ms. Ann also promised to process their EPAs by November 2020.

Director Olitoquit: There were several ICTS projects that were already bidded out. They are now with the PMD for documentation. My request to PMD is to fast track the processing of these documents so that by October 2020 we already have the contract, NOA & the NTP, in order to mobilize these projects, specially the SCSE. If the PMD need our help, we are willing to extend whatever help we can. Also, if possible, please submit a list of the status of all projects that were bidded out and for bidding.

CAO Edith: For the information of the body, the process of documentation of a certain project does not only involve the PMD. After preparing we necessary documents. will release/forward the same to the officials concerned for their respective signatures. Like for example, the contract for the extension of security services of Vigilant Security, we released the said document on 15 July 2020. It was received back to our office only yesterday. We already informed Vigilant to receive and sign the contract, which is for the period July 2020 to December 2020. After that, Vigilant will still have it notarized before sending it back to PMD. Afterwards, PMD will post it to PhilGEPS & DOJ websites before furnishing the COA with copies of BAC resolution, contract, NOA & NTP.

Vice-Chairperson: Ms Edith are you saying that Vigilant Security has no contract as of now?

CAO Edith: No, Ma'am, they have a contract, but the problem is— it was only released to us yesterday.

Director Olitoquit: We all know that there is a process in the office, and we also know that PMD is loaded with voluminous work, that is the reason why we are offering our office for any help that we can extend in terms of releasing, follow up, etc. SOJ wants to prioritize the ICTS projects because the beneficiaries are not only the DOJ main and its agencies, but also the DOJ field

offices nationwide.

CAO Edith: If only we're going to follow what was written in our IPCR, there is no need for a follow up.

Director Olitoquit: I just learned recently that many offices do not follow what was stated in the IPCR. I also learned that some offices were just converting their unsatisfactory rating to satisfactory rating for consideration, which should not be the case. We should help these offices, because if we're not going to do that it will affect the whole DOJ office when it comes to the grant of PBB.

Vice-Chairperson: PMD, so ICTS, Security and Janitorial services should be by November 2020. The two (2) failed biddings for furniture and fixtures, including the NPS, we will be bidding them out by October 2020. Office supplies not available in PS that are now being finalized, also this October 2020. This will be our target timeline. Usec Sunga will be issuing a Memorandum to remind all end-users of their deliverables to meet the deadline for its obligation of the budget division by December 2020.

Update on Signal Jamming System for the BuCOR.

Vice Chairperson: What is the status of the project Signal Jamming System for BuCoR?

CAO Edith: The status is still the same Ma'am. PMD is still waiting for the replies or comments of the Memorandum sent to the members of the Special Technical Working Group (STWG) created for the said project. The Memorandum for Usec Marco was already received by his office, but has yet to reply. Director Dy Po had already issued a comment with regard to this matter.

Vice-Chairperson inquired from Director Florentin: Before the BAC can act on the request of Exakt IT, is it necessary to course the said request to the office of Usec Marco, being the Usec in charge of BuCoR?

Director Florentin: Yes, Ma'am, because I believe that, it would serve as the basis in recommending it to the HOPE.

Vice-Chairperson: But there was already a recommendation from the BuCoR chief itself.

Director Germar: Are you referring to the Jammer Ma'am?

Vice-Chairperson: Yes, Ma'am.

Director Germar: They are requesting for an additional amount on top of the original amount granted to them. The remaining amount of ABC for that project had already expired, so I'm wondering where will we get that amount if in case it will be approved?

Vice-Chairperson: If that is going to be our basis, we should answer them as soon as possible instead of giving them hope. It's confusing, because apparently, there was a request from the supplier, and then it was approved by the BuCoR chief, then we will refer this to his subordinates if they are amenable to what has been favorably recommended by the head of the BuCoR? My recommendation before was to throw the request to Usec Marco.

Director Germar: Our office is not aware of this variation order request. This is the first time that I've learned of this variation order request of Exakt IT.It did not reach our office. Nobody inquired if there is a budget allocated for this request.

Vice-Chairperson: So it's clear that it did not pass your office and at the moment it has no budget because it already expired.

Director Germar: The Jammer project is a 2019 project, so it was obligated in 2019. Appropriation is only for two (2) years.

CAO Edith read to the body the Memorandum observation of Director Dy Po.

Vice-Chairperson: What is the date of the Memorandum?

CAO Edith: It was undated Ma'am, we only received it this week.

Vice-Chairperson: To whom was the Memorandum addressed to?

CAO Edith: It was addressed to the BAC. Ma'am.

Vice-Chairperson: Did you refer it to Asec Padilla?

CAO Edith: Not yet Ma'am, all members of the BAC will be furnished a copy of this Memorandum.

Vice-Chairperson: Yes, you should give that to the BAC because it was addressed to them, so that they can act on it or they will note if they refuse or they will instruct you what to do next.

CAO Edith: Yes, Ma'am.

Director Olitoquit: Can we ask Ms. Edith to whom the request for variation order was addressed to?

CAO Edith: It was addressed to Usec Sugay, copy furnished Usec Sunga and the PMD.

Vice-Chairperson: Did Usec Sugay give instruction on the request for variation order of Exakt IT?

CAO Edith: Yes, Ma'am, Usec Sugay gave instruction to PMD, "for appropriate action", and that was our basis for writing the Memorandum to the members of the STWG.

Vice-Chairperson: So the instruction is for the

PMD, and not to ASEC Padilla?

CAO Edith: I'm not sure of the exact addressee, but I will check on that Ma'am whether it is to the BAC secretariat or not. This was discussed from the previous meeting.

Director De Leon: The project was already implemented and so the BAC should no longer be involved. The supplier is requesting for a variation order, but the amount that they were asking is beyond the ABC, so for me if it goes beyond the ABC, that will be considered as a new project.

Vice-Chairperson: We have to check whether there is really a need for the BAC to reply on their request, and if it is true that it is not in accordance with the guidelines for a variation order. We also have to check that request should not go beyond the ABC or it might also be a change order, and in that case, it should not be more than 25% of the ABC. Eng'r. Florentin, do you have any idea or what is the rule on a variation order when it comes to infrastructure projects?

Director Florentin: It depends if it will affect the project. Like for example, in the construction of a building, in the foundation itself, if it will affect any structure before it will be constructed. But in this Jammer project, if in case the project will not push thru, it will not affect the implementation of the project.

Vice-Chairtperson: Is there a limit when it comes to the price?

Director Florentin: Yes. Ma'am, in a change order request, you cannot go beyond 20%, otherwise, the designer will be held liable.

Vice-Chairperson: Is that the same as the variation order?

Director Florentin: Yes, Ma'am, if we will base it

in the GPRA.

Vice-Chairperson: So the BAC can just invoke the manifestation of Director Germar, that there was no fund for their request. The BAC should simply reply to Exakt IT that there was no more fund for their variation order request. The reason for declining their request is for lack of funds so there is no need for soliciting the comments of the members of the STWG and other personalities.

CAO Edith: With regard to request for extension of Exakt IT, a letter dated 14 September 2020 was sent to BuCOR asking for their comment, but they did not reply until now.

Vice-Chairperson: What is the original delivery date of the Jammer project?

CAO Edith: I'm not familiar with the original date of completion because PMD was not involved in this project. The first extension period should have been done on April 2020, while the second extension will be on 31 December 2020.

Vice-Chairperson: When did they request for a second extension?

CAO Edith: I don't have the papers with me now, however, the second request for extension was referred to the end-user (BUCOR) on 14 September 2020, so I presumed we only received it on the same day.

Director Olitoquit: I do not know how the PMD and BuCOR communicate. The implementation of the project just resumed recently according to Mr. Francisco Salvador, the new focal person of BuCOR for this project.

Director Florentin: PMD should not be involved in the implementation of this project. It should be the focal person who should answer to all of these queries. Director Olitoquit: What is the role of PMD when it comes to contracts? Why does the contractor communicate directly with the PMD? A STWG headed by Usec Marco was created for the BuCOR Jammer project, that includes, the DOJICTS and BuCOR, as the benefactor.

CAO Edith: For the information of the body, PMD is composed of two (2) sections, the BAC secretariat and the Contract implementation. According to Exakt IT, PMD is involved because the contract is now in the period of implementation.

Director Olitoquit: Up to what level is the authority of PMD? What is the scope of your duties as contract implementor?

Director Florentin: Mr. Rusell Trasmonte, the DOJ focal person for this project, should answer all the queries which pertain to this project. The PMD should not be involved because it is not part of the STWG.

Director Olitoquit: CAO Edith said a while ago that they are in charge in the contract implementation, and that the contractor should only talk to them.

CAO Edith: What? That is not true, I totally denied that.

Director Olitoquit: I'm sorry, what I meant was, the contract should pass the PMD.

CAO Edith: Exakt IT furnished several DOJ offices with a copy of its variation order request, including the PMD. Usec Sugay referred the matter to PMD, which prompted us to act by issuing a Memorandum to all members of the STWG to give their comments on the matter.

Director Olitoquit: It was you who said earlier, that the PMD is in-charge of the contract

implementation.

CAO Edith: As I've said earlier, PMD has two (2) sections, the BAC secretariat and the Contract implementation. Actually, I even asked the supplier, "why do you keep on communicating with us"? and "why do you keep on furnishing us copies of letters with regard to the Jammer project"? Their answer was, because the PMD is in charge of the contract implementation.

Director Olitoquit: You could have just endorsed or referred the matter to a Usec or to the BAC-TWG. As mentioned earlier by the Vice-Chairperson, you should wait first for the instruction of the BAC-TWG, before making any move or action.

CAO Edith: As I've said earlier, PMD only acted after Usec Sugay gave us the instruction, "for appropriate action".

Director De Leon: You cannot simply refer the matter to the Financial Service without first getting the approval of either Usec Sugay or Usec Marco., That is the proper protocol.

Vice-Chairperson: So we must consider recalling our letter to NEDA before they can act on it.

Director Germar: Is it possible that the funds for this variation order would be sourced out from the budget of BuCOR? As stated earlier by Director Florentin, this project should be treated as a new project, because the original project has been completed.

Director Olitoquit: The project is still ongoing and has not been completed.

Vice-Chairperson to Director Germar: If the funds for this project has expired, where will they get the funds for the variation order?

Director Olitoquit: The original project is still on

going, but the variation order in the amount of P22 Million can no longer be charged to the remaining budget of the project, which is P72.8 Million, because it has already expired according to Director Germar.

Director Germar: If only the variation order request came out earlier on or before December 2018, it could have been considered and obligated.

CAO Edith: In the Memorandum of Director Dy Po to the BAC, it was stated that the HOPE or its duly authorized representative, upon receipt of the proposed change order or extra work order, shall immediately instruct the appropriate technical staff or office of the procuring entity, to conduct an on the spot investigation to verify the need for the work and to review the proposed plan and prices of the work involved. The technical staff or the appropriate office of the procuring entity shall submit a report of their findings and recommendations together with the supporting documents to the HOPE or its duly authorized representative for consideration. The HOPE or its duly authorized representative, acting upon the recommendation of the technical staff or appropriate office, shall approve the extra work or change order after being satisfied that the same is justified, necessarily and in order.

Vice-Chairperson: Have you submitted a recommendation to the HOPE?

CAO Edith: In my view Ma'am, it is not the PMD who should do that. It's either the Technical Staff or the Procuring Entity.

Vice-Chairperson: My stand to that is similar to what Eng'r. Florentin had suggested. The person knowledgeable about this project should be Mr. Rusell Trasmonte of ICTS, because he was a member of the STWG.

CAO Edith: According to Mr. Rusell Ma'am, he

cannot decide on this matter.

Atty. Atis: According to the reply made by Mr. Rusell, Ma'am, as to the necessity of the monitoring system, he is amenable to that. However, he has no knowledge when it comes to the generator sets, fence, etc.

Vice-Chairperson: What happens if the variation order request will not be approved.? Will the project still work or implemented?

Atty. Atis: The items that were included in the variation order are mostly for enhancement purposes only.

Vice-Chairperson: What is the action of the BAC?

Atty. Atis: The Memorandum from Director Dy Po only states that this is a part of the contract implementation, hence, the BAC should no longer be involved.

Vice-Chairperson: But since the matter is with the PMD, will it reflect that any move or action of the PMD will also reflect as the work of the BAC?

Atty. Atis I don't think so Ma'am.

CAO Edith: As I've stated earlier Ma'am, PMD has two (2) sections, the BAC secretariat and the Contract implementation.

Vice-Chairperson: So it's clear in this meeting, the work of the PMD is the sole responsibility of the PMD, wherever the PMD referred the matter, the BAC has nothing to do with it.

There being no other matters to be discussed, the meeting was adjourned at 12:30 p.m.

Prepared by:

FERNANDO T PAULO, JR. AO V, PMD

Submitted by:

EDITHA D. CRUZ CAO, PMD

Approved by:

ATTY. MARIA CHARINA V. BUENA-DY PO Head, BAC-Technical Working Group